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TREA

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Washington, D.C. 20520

ACTION MEMORANDUM

S/S

*John Norton Moore  
to  
Secretary ~~Simon~~ Rush*

SECRET

TO: The Deputy Secretary and  
Chairman, the Under Secretaries Committee

FROM: D/LOS - John Norton Moore

Intelligence Community Support for  
the Law of the Sea Negotiations

Background: Attached at Tab A is a letter from Secretary Simon suggesting ways in which we might obtain increased intelligence community support for the law of the sea negotiations. The suggestions center on study of the positions of key countries in the negotiations -- an area which certainly merits continuing study. Since a number of agencies have ongoing studies in this area and since the CIA is already a member of the Task Force it would seem appropriate to implement the suggestion within the Task Force. This would also seem consistent with the NSDM 225 directive that the Task Force conduct the Economic Review.

At the present time we are forming a Task Force Working Group to consider voting projections, utilization of computer models to assist in voting, and detailed analysis of country positions. This

SECRET

- 2 -

Working Group can easily be charged with continuing study of the positions of key countries in the negotiations as requested by Secretary Simon.

On the general question of intelligence community representatives support, I have discussed in detail with the CIA the ways in which they can continue to make a contribution to the LOS effort. They have been quite helpful in agreeing to provide additional assistance in preparation of detailed country analyses for all countries in the negotiations, use of their facilities for collection of general information,

25X1B [REDACTED] participation in the Task Force Working Group considering voting projections, and preparation of several "mini-atlases" on important issues in the negotiations. <sup>They feel it important</sup> ~~They also agree that it is~~ ~~that all agencies with relevant expertise participate~~ ~~fully within the Task Force so that all agencies~~ ~~can fully participate.~~ In fact, they have indicated that in view of the existing expertise in the Task Force it would be inappropriate to have this work go forward outside of the Task Force.

Attached at Tab B is a draft reply from you to Secretary Simon endorsing his suggestion that we should prepare studies of the positions of key countries in the negotiations and the likelihood that the Conference will endorse the essential elements of our position and recommending that such studies should begin immediately under the auspices of the new Working

SECRET

- 3 -

Group of the Task Force.

Attached at Tab C is a draft letter from you to \_\_\_\_\_ also requesting that the CIA assist the Task Force in the variety of specific ways set out earlier in this memorandum.

Recommendations:

(1) That you sign the attached letter to Secretary Simon endorsing his suggestion for continuing study of the positions of key countries in the law of the sea negotiations and indicating that you have requested a new working group of the Task Force be set up for this purpose.

Approve signing the letter to Secretary Simon \_\_\_\_\_

Disapprove signing the letter to Secretary Simon \_\_\_\_\_

(2) That you sign the attached letter to \_\_\_\_\_

requesting specific CIA support for the Task Force as set out earlier in this memorandum.

Approve signing the letter to \_\_\_\_\_

Disapprove signing the letter to \_\_\_\_\_

Attachments:

Tab A - Letter from Secretary Simon

Tab B -- Draft reply to Secretary Simon

Tab C - Draft letter to \_\_\_\_\_

DRAFT

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January , 1974

*Morris draft for  
Sec. Rush to send to  
Wm Simon -*

Dear Bill:

Thank you for your letter suggesting ways in which the intelligence community might further assist in preparing for the law of the sea negotiations. As you point out, it is important that we have up-to-date knowledge of the positions of key countries in the law of the sea negotiations and of the overall Conference support for the United States position.

As you may know, the Center for Naval Analysis has been studying these issues in cooperation with the NSC Interagency Task Force on the Law of the Sea. To make certain that we keep fully up-to-date, ~~on these issues?~~ however, I am requesting John Norton Moore, the Chairman of the Interagency Task Force, to form a new Working Group of the Task Force charged with developing and maintaining information about the positions of key countries in the negotiations and ~~of~~ overall Conference support for the United States position.

To the extent feasible, this Working Group might also consider utilization of computer models to assist in voting, application of games theory to voting problems, development of a real-time capability ~~in~~ predicting voting during the Conference, and other ways to increase our information about the negotiations. The new Working Group would, of

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DRAFT

course, draw on the expertise and capabilities of the intelligence community as well as that of the Task Force and participating agencies.

In order to get the new Working Group off to a good start I am also informing the Director of the CIA of the formation of the new Working Group and requesting that <sup>inviting them</sup> it <sup>they</sup> assist it in a variety of specific ways. Attached for your information is a copy of my letter.

As always, your suggestions have been most helpful.

With warm regards,

Sincerely,

Kenneth Rush

Enc. Letter to the  
Chairman of the Central Intelligence Agency

DRAFT

Dear BILL:

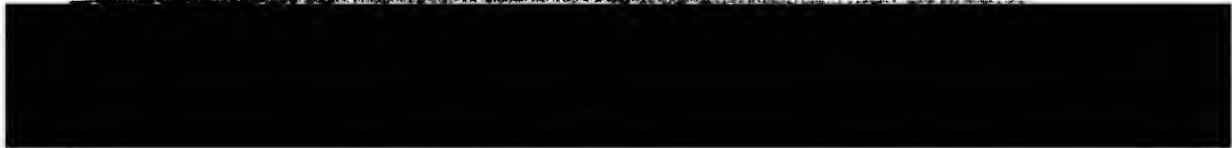
Moore's draft for  
See Rush to send  
to Wm Colby.

As you know, the Third United Nations Conference on the Law of the Sea began with an organizational session last month. The first substantive session will be held in Caracas, Venezuela from June 20 - August 29 with a subsequent session, if necessary, to be held no later than 1975.

The Law of the Sea Conference is one of the most important multilateral negotiations in which the United States has participated. At stake is an agreed regime for the oceans which will delimit national and international rights in navigation, living and non-living resources, protection of the marine environment and many other issues. It is important in these negotiations that we have continuing up-to-date information about the positions of key countries in the negotiations and that we prepare as thoroughly as possible. For this reason, I have requested John Norton Moore, the Chairman of the NSC Interagency Task Force on the Law of the Sea to form a new Working Group of the Task Force to develop and maintain information about the position of the key countries in the negotiations and other information helpful to the negotiating effort. I would greatly appreciate it if the CIA, which has already been a most

helpful participant in the work of the Task Force  
would participate in the new Working Group. *more specifically, it would help the new Working Group*  
begins its work if the CIA could undertake the  
following projects for the Working Group:

(1) Completion of country analyses for all  
countries in the negotiations. These analyses  
would include information concerning the positions  
of the country on all major issues in the negotiations  
as well as its principal national interests in the  
negotiations;

(2) Participation in the Task Force Working Group 25X1B  
consideration of voting estimates for key issues;  


(4) Preparation of several "mini-atlases", on  
issues designated by the Working Group; and,

(5) Such additional studies as may, from time to  
time, be suggested by the new Working Group of the Task  
Force.

We have greatly appreciated your assistance to the  
Task Force in the past and look forward to continuing  
close cooperation as the substantive session of the  
Conference approaches.

Sincerely,

Kenneth Rush

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21 December 1973

MEMORANDUM FOR THE RECORD

SUBJECT: Meeting With the Director of the NSC Interagency Law  
of the Sea Task Force

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1. On 18 December Mr. King and [REDACTED] met with Mr. John Norton Moore, State/D/LOS, Director of the NSC Interagency Law of the Sea Task Force, and his assistant, Mr. Otho Eskin, to discuss CIA's role in support of the Task Force. Mr. King indicated the Agency's awareness of the growing importance of Law of the Sea (LOS) issues and that much more effort was being brought to bear on these topics. Of particular concern is the Task Force's request that CIA analyze and report on the LOS positions of some 100 countries. To handle this undertaking on a priority basis OBGI has committed 4 full time professionals. Much documentation support from State and the Center for Naval Analyses, however, will be required because the Agency file holdings on these subjects are so lean.

2. Mr. Moore stressed the importance of these LOS Country Analyses in support of forthcoming policy recommendations and in developing negotiating tactics by the Task Force, and assured us of his staff's full cooperation. He reviewed a tentative outline and priority country listing prepared by [REDACTED] and suggested the inclusion of the topic "Compulsory Settlement of Disputes." Mr. Eskin agreed to thoroughly review the outline and make recommendations in the next few days.

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3. In regard to a broad unclassified LOS "educative piece" that had also been requested, Mr. King indicated that because of time constraints and previous production commitments we could not undertake the preparation of a specialized LOS atlas. He suggested instead a Geographic Memorandum-type report; several examples of such OBGI products were shown. The format appealed to Mr. Moore. It was agreed that in such a vehicle, where dissemination would reach many foreigners, it was perhaps wisest to exclude Agency attribution and instead refer to the NSC Task Force. [REDACTED] will prepare an outline for a broad LOS GM, and OBGI will consider other more specific topics such as international maritime traffic and the straits issue.

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4. [REDACTED] Mr. Moore stressed the importance of the Agency's contribution for last summer's Seabed Committee session, and asked that a similar effort be made for the international conference next summer. Mr. King related that although [REDACTED] is handled by another Agency component (CRS),

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he was sure it would be given proper attention. He reminded Mr. Moore [REDACTED] is highly dependent on information feedback from American attendees. [REDACTED]

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5. Mr. Moore talked about the interagency economic review that is currently underway. A final draft from D/LOS will be circulated shortly. He was curious about the Agency's views on the freedom of scientific research in the seas, and particularly whether we could see a difference in the US needs for operating on the seabeds as opposed to the water column. [REDACTED] promised to consider this matter in view of earlier statements he had made in regard to the Agency's operating interests.

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6. Mr. Moore brought up the fact that there are strong and divergent views on LOS matters that are held by the several Departments, particularly in regard to the economic issues. He said that he realized that CIA was being asked by other Departments to undertake certain supportive studies for these considerations, and maybe even some estimative work. He indicated that he welcomed all supportive work such as this and that he would be asking the Agency to sit on a special working group to consider the attitudes of foreign countries on LOS issues. He asked that any of the studies we do for other Departments on these issues be also made available to the Task Force. Mr. King and [REDACTED] assured Mr. Moore that all Agency efforts on LOS matters would be brought to the attention of the Task Force. Mr. King gave his view that major NIE-type papers might not be useful because of the Agency's limited capabilities on LOS topics and because the USIB structure might not lend itself to the subject matter.

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7. Mr. King suggested that Mr. Moore soon join him at lunch with key people from the Office of Economic Research. Mr. Moore thought such a meeting would be good.

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8. In speaking of Agency capabilities on LOS matters, Mr. King explained that he and [REDACTED] were arranging a special LOS seminar in mid-January in order to educate more of our people about these matters. He invited Mr. Moore to make a presentation on the last afternoon and to answer questions from the audience. Mr. Moore indicated he would be pleased to participate.

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Chief, Special Research Branch  
Geography Division, OBG

MEMORANDUM FOR: *Al* File: *[Redacted]*

Attached are some papers King left with me on Friday dealing with the Law of the Sea problem.

Whichever way the bureaucratic fights come out, it is clear that we will be tasked for large portions of the inputs. After the meetings, lunch and seminar, we should decide how we want to organize the Agency's actions on these matters.

Ed

6 January 1974  
(DATE)

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

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*File: Usm 137*